

Message Text

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ACTION EA-09

INFO OCT-01 EUR-12 ISO-00 IO-10 SAM-01 OMB-01 CIAE-00

DODE-00 NSAE-00 NSCE-00 SSO-00 USIE-00 INRE-00 PM-04

H-02 INR-07 L-03 NSC-05 PA-01 PRS-01 SP-02 SS-15

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O R 040415Z SEP 75

FM AMEMBASSY JAKARTA

TO SECSTATE WASHDC IMMEDIATE 0078

INFO AMEMBASSY BANGKOK

AMEMBASSY CANBERRA

AMEMBASSY KUALA LUMPUR

AMEMBASSY LISBON

AMEMBASSY MANILA

AMCONSUL MEDAN

AMEMBASSY SINGAPORE

AMCONSUL SURABAY

AMEMBASSY TAIPEI

AMEMBASSY WELLINGTON

CINCPAC

CINCPACFLT

FOSIF WESTPAC

USUN NEW YORK 972

C O N F I D E N T I A L JAKARTA 10848

E.O. 11652: GDS

TAGS: PFOR US AS ID PO PT

SUBJ: PORTUGUESE TIMOR

REF: JAKARTA 10681 (NOTAL)

1. SUMMARY: INDONESIA, STILL TRYING PUT TOGETHER ARRANGEMENT FOR ESTORING ORDER IN PORTUGUESE TIMOR, GROWING INCREASINGLY IMPATIENT WITH DELAYING TACTICS PORTUGUESE ENVOY SANTOS. IF PORTUGUESE CANNOT MAKE DECISION SOON
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ON CONDITIONS FOR INTEFENTION, INDONESIA PLANS REFER MATTER

TO UN COMMITTEE OF 24. END SUMMARY

2. WHEN I PRESENTED COPY SECRETARY'S UN SPECIAL SESSION SPEECH TO ACTING FOREIGN MINISTER MOCHTAR SEPTEMBER 3, HE GAVE ME LENGTHY FILL-IN ON HIS PRINCIPAL CURRENT PREOCCUPATIONS, PORTUGUESE TIMOR.

3. MOCHTAR SAID HE WAS ACTING UNDER FIVE POINT GUIDELINES FROM SUHARTO: (A) LAWFUL GOVERNMENT OF PORTUGUESE TIMOR S PORTUGAL IN PERSON GOVERNOR; (V) INDONESIAN PRESENCE IN AY TAKS FORCE WOULD BE FOR PURPOSE RESTORING ORDER AND SECURITY IN ORDER THAT DECLONIZATION PROCESS CAN PROCEED IN ORDERLY MANNER; (C) INDONESIAN FORCES WOULD BE UNDER INDONESIAN COMMAND THOUGH UNDER DIRECTION INTERNATIONAL JOINT AUTHORITY; (D) STRICT ADHERENCE TO UNDERSTANDING AMONG NATIIONS IN JOINT AUTHORITY; AND (E) COST OF OPERATION NOT TO BE BORNE BY INDONESIA ALONE.

4. THESE GUIDELINES, SOMEWHAT AMENDED, WERE PRESENTED TO PORTUGUESE ENVOY SANTOS LAST WEEK IN JAKARTA. POSSIBILITY OF JOINT AUTHORITY CONSISTING OF PORTUGAL, AUSTRALIA, INDONESAI, AND MALYSIA WAS DISCUSSED WITH HIM. HE GENERALLY AGREED, ALTHOUGH OBJECTED TO PHRASE THAT JOINT AUTHORITY WOULD BE "HIGHEST ADMINISTRATIVE ATUHROITY" IN COLONY. SANTOS, HOWEVER, REFUSED SIGN MEMORANDUM OF UNDERSTANDING UNTIL HE HAD CONFERRED WITH OTHERS, INCLUDING AUSTRALIA AND GOVERNOR TIMOR.

5. SANTOS, NOW IN VICINITY TIMOR, HAS NOT GIVEN DEFINITE DATE FOR RETURN TO JAKARTA. MOCHTAR OF OPINION SANTOS DRAGGING FEET ON ANY AGREEMENT. HIS OWN STATUS IN PORTUGAL UNCERTAIN AND MOCHTAR FEELS SANTOS WISHES BE FORCED INTO AGREEMENT BY CIRCUMSTANCES SO THAT HE DOES NOT BEAR RESPONSIBILITY. HE MAY ALSO HOPE FOR CHANGE IN LISBON MORE FAVORABLE TO HIS OWN MODERATE VIEWS. AS EXAMPLES HIS STALLING, MOCHTAR POINTED TO HIS UNWILLINGNESS SIGN AGREEMENT IN PRINCIPLE WITH INDONESIA AND HIS DLEIBERATELY RAISING CONDITIONS WITH WHITLAM IN AUSTRALIA WHICH HE KNEW AUSTRALIANS COULD NOT ACCEPT, I.E., PROVISION OF TROOPS. (NOTE: AUSTRALIAN EMBASSY DESCRIBES PROVISIONS UNACCEPTABLE TO WHITLAM AS CONFIDENTIAL

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BEING THAT THE ASUTRALIAN GOVERNMENT PARTICIPATE IN A FOUR-POWER GROUPING (PORTUGAL, ASTRALIA, INDESIA, MALYSIA) WHICH WOULD (A) TAKE OVER PORTUGAL'S COLONIAL RESPONSIBILITIES IN TIMOR, AND (B) ASK INDONESIA TO TAKE MILITARY ACTION TO RESTORE PEACE TO TIMOR.) MOCHTAR PREPARED PRESENT REVIED MEMORANDUM OF UNDERSTANDING AND DRAT TERMS OF REFERENCE FOR JOINT AUTHORITY WHEN SANTOS REPPEARS IN JAKARTA.

6. MOCHTAR SAID AUSTRALINA RESERVATIONS TO SERVING ON JOINT AUTHORITY STEMMED FROM RELUCTANCE PROVIDE TROOPS AND FROM UNCERTAINTY OVER STEPS INDONESIA MIGHT TAKE AFTER RESTORING ORDER. MOCHTAR SAID WHITLAM OBVIOUSLY HAS WEST IRIAN ACT OF FREE CHOICE PROCESS IN MIND AND WANTS NO PART OF SIMILAR EFFORT. MOCHTAR SAID HE HAD ASSURED AUSTRALIA THAT INDONESIA WOULD "PLAY IT STRAIGHT" THIS TIME.

7. INDOESIA HAS APPROACHED NEW ZEALAND AND LATTER WILLING JOIN AND PROVIDE TROOPS. AUSTRALIA, LEARNING THIS, ACCORDING MOCHTAR, NOW RECONSIDERING POSITION. MALAYSIA WILLING SERVE AND PRVIDE TROOPS IF NECESSARY. INDONESIA HAS EXCLUDED PHILIPPINES FROM CONSIDERATION BUT THAILAND IS POSSIBILITY IF ONE OF OTHER COUNTRIES UNWILLING SERVE.

8. MOCHTAR SAID PRESSURE MOUNTING IN INDONSIA FOR SOME TYPE OF CTION. HE IS PROCEEDING BALI SEPTEMBER 4 TO CONFER WITH SUHARTO. IF PORTUGUESE CONTINUE STALL, INDONESIA WILL REFER MATTER TO UN COMMITTEE OF 24 WHERE AMBASSADOR SANI FEELS HE HAS SUPPORT FOR CREATION JOINT AUTHORITY WITHOUT PORTUGUESE COOPERATION.
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